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Committee on the Elimination of Discrimination
against Women

CONSIDERATION OF REPORTS SUBMITTED BY STATES PARTIES
UNDER ARTICLE 18 OF THE CONVENTION

Initial reports of States parties

UNITED KINGDOM OF GREAT BRITAIN
AND NORTHERN IRELAND
(Falkland Islands)

V.89-57763

# THE FALKLANDS ISLANDS

## Part I

### Introduction

1. For background on the general, social, economic, political and legal framework of the Falkland Islands please refer to the annual report submitted to the Secretary-General of the United Nations by Her Majesty's Government in the United Kingdom, in accordance with the provisions of Article 73(e) of the Charter of the United Nations.

### The role and position of women in society in the Falkland Islands

2. The following paragraphs are intended to give a general view. More specific information is given in Part II.

#### (a) Education

All children, male or female, are required to attend school or be otherwise educated in a manner approved by the Government from the age of 5 years until they attain their fifteenth birthday. In practice, most children receive education provided by the Government from their fourth birthday and many children receive education until their sixteenth birthday or later. The Government positively encourages this. This applies whether the children concerned are male or female. Schools provided by the Government are all co-educational and males and females are educated together in all academic subjects. No formal education at tertiary level is available in the Islands but the Government provides scholarships and assistance for persons to receive tertiary education and professional and business training overseas. This is provided irrespective of the sex of the person concerned, and entirely upon considerations of merit and ability.

**(b) Employment Opportunities**

Save where physical strength is an attribute required in the performance of a job and where the gender of the applicant is relevant, for reasons of decency women enjoy complete equality of opportunity in all jobs in the Falkland Islands and selection of employees is entirely on the basis of merit and ability. As previously stated, the Falkland Islands are short of labour and for this reason women are positively encouraged to take up employment outside the home. At the time of the 1986 Census, 393 women were in employment. Only 303 women described themselves as housewives (not engaged in work outside the home). Two of the six accountants, the only advertising executive, the only two bakers, one of the two bank managers, two of the forty-eight driver/plant operators, seven of the nine factory workers, eleven of the fifty-nine farmers, three of the nine hoteliers, one of the two lawyers, six of the fifty managers, one of the nine police officers, all four of the radio telephone operators, twenty-one of the thirty-nine school teachers, eighteen of the seventy shepherds, five of the eleven shop keepers, four of the seven telecommunications operators and all nine telephone operators were women. No more up to date statistics are available but it is known that the proportion of women in employment is tending to increase. This has social consequences, not all of them beneficial, and the Government of the Falkland Islands will consider all appropriate measures consistent with its commitment to afford complete equality of opportunity to women.

**(c) Business opportunities for women**

A number of businesses are already operated by women. Loans and grants are available on a non-discriminatory basis from the Falkland Islands Development Corporation to persons wishing to set up or acquire a business and a number of women have been assisted by "small enterprise grants" to establish part-time businesses, often from the home. Many businesses are undertaken by women in partnership with men. A number of

farms are operated in this way and loans have been made from otficial sources to husband and wife jointly for the acquisition of farms. In other instances businesses are operated by companies in which women are substantial shareholders. In a recent instance, a loan has been made from official sources to a man and woman who are not related to enable them in partnership to acquire and run a hotel.

**(d) The Public Service (Civil Service)**

Appointment, promotion and remuneration in the Public Service of the Falkland Islands Government is entirely non-discriminatory and there is no obstacle to a woman being appointed to the higher positions in the Public Service. The Government encourages women to enter the Police Force and there are currently three female police officers as against one in 1986.

**(e) Rights of women to own and inherit property (including land)**

There is no discrimination whatever in relation to the rights of men and women respectively to own and inherit property. Control of a married woman's property does not pass to her husband on marriage and she is free to dispose of it or deal with it as she wishes.

**(f) Marriage**

The minimum legal age for marriage is 16 years. A person of 16 years or over and under the age of 18 years cannot marry without the permission of his or her parents or guardian or of the court in the absence of permission from the person's parents or legal guardian. This is irrespective of the gender of the person concerned. In the Falkland Islands, marriages are not arranged by the families of the parties as this is totally contrary to custom. Dowry and marriage payments are unknown. Any marriage contracted without the free and full consent of either of the parties is void in

law. The divorce law does not discriminate as to grounds of divorce between men and women. Women are not socially disadvantaged by divorce and persons who have been divorced frequently (and indeed, usually, except if of more advanced years) remarry. In the event of a marital breakdown affecting a family where there are children, the paramount consideration in matters relating to children is the welfare of the children themselves. Neither the husband nor the wife has a prior right to the custody of the children of the marriage.

## LEGAL AND OTHER MATTERS ADOPTED TO IMPLEMENT THE CONVENTION

3. No legal or other matters have been adopted with the convention specifically in mind. Attention is however drawn to the provisions of sections 12 and 16 of the Constitution forming part of Chapter 1 of the Constitution: Fundamental rights and freedoms of the individual, which deals with protection from discrimination on grounds of race, sex et cetera. The Government of the Falkland Islands, will continue to be committed to achieving the objectives of the Convention. Such reservations as were made by the United Kingdom on ratifying the Convention are regarded as of equal relevance in the appropriate circumstances of the Falkland Islands to the Falkland Islands themselves.

4. The non-enactment of specific legislation should not be seen as representing any lack of commitment by the Government of the Falkland Islands to the achievement of the objectives of the Convention but rather as being so because the Government of the Falkland Islands, on examination of local factors and circumstances, is satisfied that up to the present time no legislative action related specifically to the Convention has been required, the relevant circumstances of women in the Falkland Islands being, in general terms, set out in the foregoing paragraphs of this Report. The enactment of legislation in the future, if necessary, is not precluded and later paragraphs of this Report reflect present intentions in that respect.

## INSTITUTIONS OR AUTHORITIES AND REMEDIES

5. There are no institutions or authorities in the Falkland Islands which have as their specific task to ensure that the principle of equality between men and women is complied with in practice. Indeed, and because of the very small local population, this would be inappropriate. However, if a woman felt that she was treated in a discriminatory manner by any law or by any person acting by vitue of any law in the performance of the functions of the any public office or any public authority she has a right to make a complaint to the Supreme Court which has jurisdiction to entertain that complaint and to make any appropriate order. No such complaint has so far been made and none is, at present, foreseen.

## THE MEANS USED TO PROMOTE AND ENSURE FULL DEVELOPMENT AND ADVANCEMENT OF WOMEN

6. In a small community, such as the Falkland Islands, sophisticated means of ensuring the advancement and development of women are probably not appropriate. They are achieveable, in the main, by the adoption of appropriate governmental and official policies. Governmental and official policies which have been adopted are reflected in the factual situation set out in the introductory part of this report. The Falkland Islands Government is undertaking a revision of its laws and, in the context of that revision, consideration will be given to the enactment of legislation equivalent to Part I of the Sexual Discrimination Act 1975 of the United Kingdom and conferring upon the Supreme Court jurisdiction to make an award of damages or other order in appropriate circumstances. Such a law should be seen primarily as preventitive rather than remedial. (The text of Part I of the

Sexual Discrimination Act 1975 is set out in the United Kingdom's Report relative to the United Kingdom of May 1987).

**WHETHER THE CONVENTION CAN BE INVOKED BEFORE AND DIRECTLY ENFORCED BY THE COURTS ETC**

7. The provisions of the Convention cannot be directly invoked before or directly enforced by the Courts, other tribunals or administrative authorities and need to be implemented by internal laws or administrative regulations in order to be enforced by the authorities concerned. Special reference is made to taxation below but otherwise, no law of or applying in the Falkland Islands would appear to contravene the provisions of the Convention.

PART II

**CONSTITUTIONAL, LEGISLATIVE AND ADMINISTRATIVE PROCEEDING PROVISIONS OR OTHER MEASURES IN FORCE.**

8. The relevant constitutional provisions have been mentioned above. Other legislative provisions are referred to in the context of Articles of the Convention.

**ARTICLE 1**

**Discrimination**

9. The reservations made by the United Kingdom and set out on page 38 of the United Kingdom's initial report (relative to the United Kingdom) of May 1987 are of equal relevance to the Falkland Islands.

**ARTICLE 2**

10. The reservations made by the United Kingdom on ratification of the Convention and set out on page 42 of the United Kingdom's initial report of May 1987 are of equal relevance to the Falkland Islands, save that none of the legislation specifically referred to in those reservations applies as law of or in the Falkland Islands.

11. The law of the Falkland Islands in relation to sexual offences and prostitution consists of United Kingdom legislation which has been applied to or adopted as law of the Falkland Islands.

**ARTICLE 3**

**Human Rights and Fundamental Freedoms**

12. All persons in the Falkland Islands enjoy the fundamental rights and freedoms of the individual set out in the Constitution Order. These provisions reflect the provisions of the International Covenant on Human Rights and are directly enforceable at the suit of the individual before the Supreme Court under the provisions of section 16 of the Falkland Islands Constitution Order 1985. Additionally, and regardless of gender, every individual has such rights as are accorded to an individual at common law.

13. Special provision is made by law in relation to certain defamation of women by the Slander of Women Act 1891 of England, which applies as law of the Falkland Islands. This Act provides that "words spoken and published which impute unchastity or adultery to any woman or girl shall not require special damage to render them actionable. Provided always, that in any action for words spoken and made actionable by this Act, a plaintiff shall

not recover more costs than damages, unless the judge shall certify that there was reasonable ground for bringing the action."

**ARTICLE 4**

**Temporary measures**

14. No temporary measures have been adopted in the Falkland Islands and it is believed by the Government that none would be appropriate having regard to the small population and general circumstances of the Falkland Islands.

**ARTICLE 5**

**ELIMINATION OF PREJUDICES AND STEREOTYPED ROLES**

15. Except for a small newspaper ("The Penguin News") of which the present editor is a woman and the local broadcasting station there are no local media which could be influenced. Most of the announcers on the local broadcasting station are women but, as in the United Kingdom the government does not interfere with the media except to a minimal extent. Many publications are obtained from overseas, principally the United Kingdom, and video tapes of United Kingdom television programmes and commercially produced video tapes, principally of films, are widely available. These tend to reflect patterns and attitudes of overseas society. A shortage of labour and the increasing tendency for women to continue in employment after marriage has done much to break down traditional attitudes as far as the women's role is concerned. Sheep farming has in the past been a major economic activity in the Falkland Islands and it is the Government's policy that it shall continue to be so. Sheep farming is conducted in "the Camp" (those areas of the Falkland Islands outside Stanley) and has traditionally been regarded as predominantly a male activity.

As is apparent from Table 4 of the 1986 Census Report(Appendix A) (Distribution of Population by age groups and sexes) there is an imbalance between men and women of marriageable age and this is particularly apparent in the Camp. The comparative shortage of women of marriageable age in the local population combined with the increasing economic opportunities for women has undoubtedly contributed to the falling birth rate. Reference is again made to Appendix A.

**Advertising**

16. Except for the small local newspaper (which carries very little advertising indeed) and paid announcements on the local broadcasting station there is no advertising locally. In practise (although it is not law in the Falkland Islands) the provisions of the Sex Discrimination Act of 1975 of the United Kingdom are complied with in relation to such advertising.

**Pornography**

17. There is no accepted definition as to what is regarded as "pornography" as the term does not appear in legislation. There are no statistics on the quantity of pornography available, but there is no evidence of any pornographic material being on sale. At a suitable opportunity during the law revision programme the Indecent Displays (Control) Act 1981 and the Cinematograph (Amendment) Act 1982 of the United Kingdom may be adopted so as to apply in the Falkland Islands. This is not regarded as a priority as it would be done merely as a preventative, rather than as a remedial, measure. No relevant problem at present exists.

18. Reference has been made above to video recordings being widely available on the Island. Since video recordings are almost

invariably, if intended for public use, obtained from the United Kingdom where the Video Recordings Act 1984 (referred to in the United Kingdom Report of May 1987) is in force, no purpose is at present seen in the introduction of similar legislation in the Falkland Islands. At a suitable opportunity during the law revision programme it is intended to adopt the Protecton of Children Act 1978 of the United Kingdom which would make it an offence to take, distribute or show indecent photographs of films of persons (whether male or female) under the age of 16, or to possess such material with a view to distributing or showing it.

**Maternity as a social function**

19. Reference has been made above to concern about the low birth-rate in the Falkland Islands. The Government is giving consideration to the maternity leave entitlements of female public officers. Consideration is also being given to the enactment of legislation as to maternity leave generally.

**ARTICLE 6**

**SEXUAL EXPLOITATION OF WOMEN**

20. So far as the Government of the Falkland Islands is aware, there is no prostitution in the Falkland Islands. The Sexual Offences Act 1956 of the United Kingdom (which applies in the Falkland Islands) makes it an offence -

(i) to procure a woman to be come a prostitute;

(ii) to detain a woman against her will in a brothal;

(iii) to permit girls under 13, and between 13 and 16 or mentally subnormal females to use premises for unlawful sexual intercourse;

(iv) to cause or encourage the prostitution of a girl under 16 for whom a person is responsible or of a mentally subnormal woman;

(v) for a man to live on the earnings of prostitution;

(vi) to keep or manage a brothal, or to allow premises to be used as a brothal.

21. A girl aged between 13 and 16 cannot, in law, consent to intercourse. If a man has sexual intercourse with her he is guilty of an offence of unlawful sexual intercourse under the 1956 Act even if she (de facto) consented. However, he has a defence to this charge if he reasonably believed that he was lawfully married to the girl or, if he is under 24 and has not been previously charged with a like offence, that he reasonably believed the girl was 16 or over. There is no similar defence to a charge of unlawful sexual intercourse with a girl under the age of 13.

**Rape**

22. Section 1 (1) of the Sexual Offences Act 1956 makes it an offence for a man to rape a woman. Section 1 (1) of the Sexual Offences (Amendment) Act 1976 (which also applies in the Falkland Islands) provides that a man commits rape if -

"(a) he has unlawful sexual intercourse with a woman who at the time of the intercourse does not consent to it; and

(b) at that time he knows that she does not consent to the intercourse or he is reckless as to whether she consents to it."

23. Section 1 (2) of the 1976 Act provides that, if a jury in a rape trial has to consider whether a man believes that a woman was consenting to sexual intercourse, "the presence or absence of reasonable grounds for such a belief is a matter to which the jury is to have regard, in connection with any other relevant matters, in considering whether he so believed".

24. The maximum penalty for the offences of rape and attempted rape is life imprisonment. There has only been one reported case of rape in recent years: this was an incident in September 1987 involving the rape of a woman from St Helena by a man from St Helena at a time when they were both civilian employees at the military base at Mount Pleasant, 35 miles from Stanley. The offence was tried before the Supreme Court in November 1987 before a jury, the majority of whom, by chance, were women and the offender was convicted and sentenced to three years imprisonment.

25. The Government recognises that there may be a number of unreported instances of rape because, in spite of the fact that the law provides that the name of the woman concerned may not be published and even if the most stringent precautions are taken to this end, it is perhaps inevitable in a small society that the identity of the woman concerned may become generally known. Given the size of the population, and the close-knit characteristics of the community in the Falkland Islands, it is difficult to devise procedures which would accord greater safeguards for privacy than at present exist.

26. The United Kingdom Home Office circular 25/1983 giving guidance to Chief Officers of the Police on the conduct of rape investigations and the further circular 69/1986 are both known to the Falkland Islands Police Force and so far as is possible, having regard to local circumstances, the Falkland Islands Police Force is guided by them. (The circulars in question are mentioned on page 53 of the Initial Report by the United Kingdom of May

1987 and copies were attached to that Report).

**ARTICLE 7**

**A: Elective Posts**

27. The provision of Chapter 3 of the Constitution provide complete equality between men and women as to voting and standing for election as a member of the Legislative Council of the Falkland Islands. Of the eight elected members of Legislative Council one presently is a woman. She was elected at a by-election, standing against two male candidates, for the Stanley Constituency in November 1987. At the 1985 General Election (October 1985) another woman was elected as one of the members for the Stanley Constituency but subsequently resigned her seat when she and her husband acquired a farm, remote from Stanley, in the Camp Constituency.

28. It is clear that there is an imbalance between men and women in the Legislative Council but this is not a field in which the Government can properly intervene. As pointed out above, the Chairman of the only political party (The Desire the Right Party which has been newly formed) is a woman and it can be added here that several of the committee members of that party are women. There are signs, therefore, that women are becoming increasingly involved in the political affairs of the Falkland Islands and this is something that the Government welcomes.

29. Employment in the Public Service. It is the policy of the Governor, who under the Constitution has overall responsibility for appointments and promotions in the Public Service, and universally accepted that all eligible persons will have equal opportunity for employment and advancement in the Public Service on the basis of their ability and qualifications and fitness for the work. Equal pay for like work has existed for many years in

the Public Service. The policies on the age of retirement make no distinction between men and women.

**B: Public Appointments**

30. Appointments of persons to advisory bodies and bodies to which the Government has the right of appointment are made on the basis of the qualities, abilities and experience of the available candidates and not on a discriminatory basis. No such appointment is made having any regard whatever to the gender of the candidate.

**C: Trade Unions and Non Governmental Organisations**

31. There is one trade union in the Falkland Islands (the General Workers Union) which women are free to join and do in fact join. Women play a large part in non-governmental organisations, including the Falkland Islands Trust and the Falkland Islands Foundation as well as specifically women's organisations. They are prominent in the management of the local retail Co-operative Society, which has links with the comparable organisation in England.

**ARTICLE 9**

**A: Nationality**

32. The position as to nationality is as stated on page 64 - 65 of the initial report of the United Kingdom of May 1987.

**B: Immigration**

33. The immigration legislation of the Falkland Islands (Immigration Ordinance 1987 and the Rules and Regulations made thereunder)

does not discriminate as between men and women. Section 12 of the Constitution is regarded as preventing such discrimination.

**ARTICLE 10**

**Education**

34. Education is compulsory for children between the ages of 5 and 15 years but many attend from the age of 4, and this is positively encouraged by the Government. Some children attend school until the age of 16 years and it is the policy of the Falkland Islands Government to encourage all children so to do, regardless of gender, so that they may be prepared to take, and may sit for, relevant external examinations (General Certificate of Secondary Education of United Kingdom Examination Boards). There are no facilities, at present, for children in the Falkland Islands to be educated in the Falkland Islands to the standard necessary for external examinations at a higher level. It is a primary objective of the Falkland Islands Government to extend the facilities available at the Government's Secondary School as soon as possible so as to enable more courses to be offered locally. It is hoped that a number of these may be extended to a higher level. Funds have been committed for this locally. In the meantime, the Falkland Islands Government encourages all children of sufficient ability and attainment to attend, with assistance out of public funds, a suitable educational establishment in the United Kingdom. Such encouragement is given in relation to children of either sex. All formal education in the Falkland Islands is co-educational with the exception of certain craft classes. It is the policy of the Falkland Islands Government that complete equality of education opportunity shall be offered regardless of gender and it is satisfied that such equality of opportunity at present exists. There are no single sex schools in the Falkland Islands. At the secondary school, boarding facilities in a Government run school hostel are available,

regardless of gender, to children who come from homes remote from Stanley, where the Secondary School is. The Government employs male and female houseparents at that hostel.

35. Teachers are engaged regardless of gender. The Head of the Education Department is a woman, the Education Officer responsible for Education in schools and at remote settlements outside Stanley is a woman and the Head of the Junior School is a woman. The Head of the Senior School is a man.

36. The Government of the Falkland Islands encourages Falkland Islanders to seek further training overseas, where appropriate, and assistance with this is provided in accordance with the candidates ability and regardless of the gender of the person concerned.

**ARTICLE 11**

**EMPLOYMENT, SOCIAL BENEFITS AND HEALTH AND SAFETY AT WORK**

37. The Government of the Falkland Islands is committed to the principle of equal opportunities for men and women. It is satisfied that such opportunities at present exist. This may be more because there is an acute shortage of labour in the Falkland Islands than for any other reason but, nevertheless, any prejudice which might have existed in the past has undoubtedly been overridden by this situation. As a result, in an appreciable number of households in Stanley where both husband and wife are in employment, the wife is the major wage earner.

**B: Health and Safety at Work**

38. The Falkland Islands lacks up to date legislation on Health and Safety at Work. Such legislation is not a major priority for two reasons. The first is that the appropriate mechanisms for monitoring and enforcing such legislation would have to be

provided and their are other priorities for available manpower.

39. The second is that the conditions at workplaces are not such that there is a public perception of any need for such legislation. There is very little industrial employment in the Falkland Islands and the absence of industrial activity has probably meant that the need for such legislation is less pressing than it might otherwise be.

**C: The Social Welfare System**

40. The Social Welfare System in the Falkland Islands is not very sophisticated. It consists of the Government - provided health and medical service and a welfare officer who is part of the medical department and various voluntary organisations. Additionally a contributory Old Age Pension Scheme exists and Family Allowances are payable by law in respect of children under the age of 16 years. Some employers (including the Government) operate occupational pension schemes.

**D: Social Security**

41. There is no provision for the payment of unemployment benefit (but then there is no unemployment). Except as stated below, employed persons (whether men or women) are required to make contributions to the Government operated Old Age Pension Scheme. A married woman in employment can choose not to make such a contribution. In that event she will not be entitled to an Old Age Pension in her own right. A higher Old Age Pension is, however, payable to a married man than is payable to an unmarried man. Current rates are £33 per week for a single person, £50 a week for a married couple. A married woman who does not continue contributions after marriage, although she continues to be employed can possibly be disadvantaged if her husband dies before retiring age. She will not be entitled to a retirement pension on she herself reaching retirement age unless she opts on her

husband's death, to make contributions until she reaches that age. In effect, she then takes over her husband's contribution record. If, for any reason, she satisfies the Government that she has insufficient financial resources to meet contributions in this way, the Government will meet the contributions on her behalf. A married woman whose husband dies before reaching retiring age is not entitled to a widow's pension. There can be difficulties too, if a woman and her husband become separated. In such circumstances the husband, on reaching retiring age is only entitled to draw a single man's pension because his entitlement to a married man's pension is dependent on is wife living with him. This could leave the woman without any Old Age Pension. However in November 1987 legislation was enacted enabling the Government to pay a non-contributory single pension to a woman finding herself in such circumstances. The woman would still not be entitled to an Old Age Pension as of right if she were in such circumstances because the Government does not wish to pay a non-contributory retirement pension to a woman whose financial circumstances are such that there is no justification for her subsidy out of public funds. The policy which the Government has, however, agreed to apply is that where there would otherwise be financial distress a non-contributory retirement pension will be paid.

**E: Family Benefit**

42. A family allowance of £25 per month is payable in respect of all children of the family under sixteen years of age. Where the children form part of a household with their mother this is payable to the mother of the child and not to the father, even if he is part of that household.

**F: Personal Services**

43. The size of the population in the Falkland Islands and the fairly close-knit nature of the community means that a very sophisticated system of personal social services is neither practical nor necessary. The Government employs a Welfare who affords assistance to women in distress, whether for reasons of family breakdown or otherwise and the Welfare Officer also has responsibilities in relation to the elderly. Partly with the assistance of a generous gift of money from overseas there has recently been constructed and opened adjoining the King Edward the Seventh Memorial Hospital in Stanley some sheltered accommodation for elderly people supervised by a full-time warden. There is also an old persons' day centre in the adjoining hospital which all elderly people in Stanley are able to attend. Voluntary agencies and voluntary helpers provide some amount of assistance in relation to facilities for the elderly and the churches, in particular, regularly visit the elderly in their own homes. Much support, of course, is provided by elderly persons' families and friends. All assistance to the elderly is provided on a non-discriminatory basis. The Government has under consideration the provision of an Old Persons' Home for such elderly persons who, by reason of increasing age or frailty, are incapable of looking after themselves and who have no suitable member of their family able and willing to afford such care as is necessary.

**ARTICLE 12**

**A: Provision of Health Services on an Equal Basis**

44. Health care in the Falkland Islands is provided by the Government and available to all regardless of age, sex or nationality. It is inpracticable to provide in the Falkland Islands, because of the size of the population, all kinds of medical treatment which

may be required. In relation to persons who are resident in the Falkland Islands, and regardless of age, sex or nationality the Falkland Islands Government arranges suitable treatment in the United Kingdom with whom a Recriprocal Health Care Arrangement has recently been agreed. All employed persons and self employed persons are required to make contributions of a fixed percentage of remuneration or earnings (the Medical Services Levy) to the Government. No charge is made to resident "consumers" of medical services for medical treatment or for the provision of drugs and medicines. Visitors from overseas (except persons resident in the United Kingdom) are, in general, required to pay for such services, drugs and medicines. No discrimination in those charges is made between men and women.

**B: Specific Services for Women**

45. The Government is considering the feasibility of introducing national breast cancer screening. Cervical cancer smear testing is availabl . One of the difficulties is to provide satisfactory services of this kind to women resident in areas remote from Stanley, the capital.

46. Family Planning Advice is available, free of charge, from the medical department. This is available nationally.

**ARTICLE 13**

**A: Taxation**

47. The reservation made by the United Kingdom in respect of Article 13 is applicable to the Falkland Islands. There is at present no Capital Gains Tax in the Falkland Islands but the Income Tax system in its present form does not, in some respects, afford women equal treatment. Single women and single men are treated equally. A married woman's income however is aggregated with that of her husband for income tax purposes. Even though a

married couple can be asked to be assessed separately in respect of their own incomes, this would not reduce the aggregate amount of tax payable by the married couple. A married man receives a married man's allowance (a permissible deduction from his gross income so as to reduce that portion of it which is liable to income tax). If his wife is in employment he also receives a "wife's earned income allowance". The effect of this, in many cases, can be to reduce the total tax bill below what it would be if the couple were taxed as single individuals and each of them claimed a single person's allowance. In a large proportion of cases, therefore, the special wife's earned income allowance prevents the income tax system having an adverse discriminatory effect. The Government is presently engaged in a review of the whole of the income tax system in the Falkland Islands and it is possible, in the course of the review, that changes will be made so as to prevent any discrimination whatever in respect of a married woman's income adverse to her.

**B: The right to family benefits**

48. This has been dealt with under Article 11.

**C: Financial rights**

49. There are no bars on women's rights to bank loans, mortgages or other forms of credit. A women can enter into a contract freely.

**D: The right to participate in recreational activities, sports and all aspects of cultural rights**

50. Recreation, sports and cultural activities are participated in on a voluntary basis, and women are free to take part in them as they wish. The Falkland Islands Government does not regard the facilities for sports and recreational facilities available for

use by the population of the Falkland Islands as being satisfactory. It is giving consideration to the remedying of this situation and, in accordance with this, plans for a swimming pool in Stanley are quite far advanced and it is hoped that it will be built and available in 1989.

**ARTICLE 14**

**Women in Rural Areas**

51. All of the Falkland Islands further than a few miles from Stanley are regarded as "rural areas" for the purposes of this Article. These are the parts of the Falkland Islands usually described locally as "Camp". There there is a limited range of employment opportunities, a lack of housing for rent or purchase, an age and sex imbalance, and difficulties of access to services and facilities. In the more remote settlements the opportunity to meet any number of other people regularly will itself be limited. However, nearly every house in the Camp is equipped with a VHF Radio receiver-transmitter and many women make social contact with each other on a daily basis over the VHF Radio. It is common for persons living in Camp to make social visits to each other, involving quite considerable journeys in terms of time by motor vehicle over the countryside (where there are no regular roads) to other settlements. Each of the larger settlements organises sports and social functions to which the population in Camp is invited.

52. The Government maintains a highly subsidised air service serving thirty-nine air strips in the Camp (that is about one to every 16.5 head of population in the Camp) so that it is possible for a woman to come to Stanley by air for medical services or for shopping trips. Shopping trips, of course, will not consist be for daily food needs but for clothes, consumer durables and luxuries.

**ARTICLE 15**

53. Women in the Falkland Islands are accorded complete equality with men before the law. This is guaranteed by section 12 of the Constitution and section 12 (8) which contains a reservation in respect of "any discretion relating to the institution, conduct or discontinuance of civil or criminal proceedings in any court that is vested in any person by or under this Constitution or any other law" does not apply so as to prevent a woman, instituting, conducting or discontinuing any civil or criminal proceedings. A woman has exactly the same rights in that respect as a man has. A woman can enter into any contract or sue or be sued on such a contract and be subject to the bankruptcy laws in exactly the same way as a man. She may acquire, own and enjoy any property of any kind in exactly the same way as a man can. There are certain crimes which, of their nature (eg rape) can only be committed by a man (although, in certain circumstances a woman can be guilty of a criminal offence of aiding and abetting such a crime by a man).

54. Article 15 (3) is interpreted as applying to instruments which seek to restrict the legal capacity of women as a group. There are not laws in the Falkland Islands which do this. Article 15 (4) is complied with in relation to the Falkland Islands because section 6 of the Constitution guarantees the freedom of movement of persons irrespective of their gender.

**ARTICLE 16**

55. The law of the Falkland Islands does not discriminate against women in matters relating to marriage and the family. In all respects women are treated equally with men.

Information transmitted to the Secretary-General of the United Nations by Her Majesty's Government in the United Kingdom, in accordance with the provisions of Article 73(e) of the Charter of the United Nations for the FALKLAND ISLANDS for the year 1987-88

## PART I: GENERAL INFORMATION

### A. GEOGRAPHY

#### 1. Location

Situated in the South Atlantic, the Falkland Islands lie about 480 miles (882 km) north-east of Cape Horn, between latitudes 51°and 53°South and longitudes 57°and 62°West. The archipelago is separated from the South American mainland by about 300 miles (480 km) of sea.

#### 2. Area

The territory comprises two large islands (East Falkland and West Falkland) and some 700 smaller islands with a total land area of approximately 4,700 square miles (12,173 square kms).

#### 3. Topography

The coastline is deeply indented and affords many good anchorages. There are no inland waters. The surface is generally hilly except in Lafonia, the southern half of East Falkland; the highest points are Mount Usborne (2,312 ft -705m in East Falkland and Mount Adam (2,297 ft - 700m) in West Falkland. Much of the upland is comparatively bare of vegetation and consists of eroded peat, scree and stone runs - 'rivers' of angular quartzite boulders. Because of the climate there are few trees, the natural vegetation being grassland with some species of heath and dwarf shrubs. Bird and marine mammal life - geese, penguins, seabirds and seals - is diverse and relatively unspoiled. There are no native land mammals.

#### 4. Climate

The climate of the Falkland Islands is characterised by a narrow temperature range, strong winds, a fairly low rainfall evenly distributed throughout the year and frequent cloud cover. Snow has been recorded in every month except February, but seldom lies for long.

Climatic figures for Stanley area:

Mean annual temperature 5.6°C (42°F)

Mean annual wind speed 17 knots
Mean annual rainfall 635mm (25 inches)
Annual maximum temperature around 21.1°C (70°F)
Annual minimum temperature around -5.6°C (22°F)
Average annual sunshine 1640 hours

5. Principal Natural Resources

a) Grasslands

Until the establishment of the Falklands Interim Conservation and Management Zone to conserve fish stocks around the Islands the grasslands of the Falkland Islands represented the sole natural resource which proved capable of economic exploitation.

b) Hydrocarbons

The available data do not permit an assessment of whether hydrocarbons exist in the waters around the Falkland Islands. There have been two general seismic surveys of the area. More detailed seismic surveys and, if the findings justify it, exploration drilling, would be necessary before any judgement could be made about the presence of hydrocarbons off the Falklands and their potential value. It is very unlikely that hydrocarbons exist on the Islands themselves.

c) Minerals

There is no evidence that the Falkland Islands contain metalliferrous minerals of economic value. It is possible that there could be suitable graded deposits of silica sand for glass manufacture but such materials would probably need expensive pre-treatment. The only local fuel is low grade peat.

d) Fish

The fishing potential of the waters around the Falkland Islands is considerable. On 1 February 1987, the Falkland Islands Interim Conservation and Management Zone (FICZ) was introduced to protect fish stocks against over-fishing. Vessels fishing inside the zone require a licence from the Falkland Islands Government. Licence fees yielded £12.5 million in 1987 and should yield a similar figures in 1988.

e) Kelp

Growing around the coasts of the Falkland Islands are to be found large quantities of kelp which are suitable for the extraction of alginic acid.

B. HISTORY

1. Early settlement followed formal possession of West Falkland and "all the neighbouring islands", claimed by Commodore John Byron in the name of the British Government in

January 1765. An expedition led by Captain McBride established a settlement at Port Egmont on 8 January 1766. Apart from a period between June 1770, and January 1771, British occupation continued until 1774. British settlement and administration has been continuous for over 150 years, apart from a brief interruption when Argentina illegally occupied the islands during April and June 1982.

2. Life was difficult in the Territory at first but further settlers and fresh capital were gradually attracted to the Islands and in 1846 that part of East Falkland lying south of the isthmus at Darwin was conceded by sale to Samuel Lafone of Montevideo. Lafone, however, did not long continue to farm the property on his own account and in 1851 transferred it to the Falkland Islands Company, which was incorporated by charter in that same year. Since that time the Falkland Islands Company has acquired extensive tracts of land throughout the Islands and carries on business as shipping agents and general merchants in Stanley.

3. The first Legislative Council was set up during Governor Moody's term of office. Ordinary settlers were permitted to participate and played an important part in its deliberations.

4. The early industry of the Territory was exploitation, mainly for their hides, of the wild cattle running freely over East Falkland. These wild cattle were descended from cattle introduced in 1764. They were considered the property of the Crown and their slaughter was subject to licences issues by the Governor.

5. Sheep-farming was first attempted by the brothers Whittington on East Falkland where by the year 1860 a considerable number of sheep were being run. During the succeeding decade a start was also made on West Falkland. Between the years 1870 and 1880 a definite change-over from cattle to sheep took place and subsequently most of the wild cattle were killed off.

6. A period of steady prosperity followed and in 1885 the Territory became self-supporting. Wireless communication with the outside world was opened in 1912.

7. After World War II considerable development took place. The King Edward VII Memorial Hospital was extended, the Secretariat was enlarged, a new Town Hall built and an internal air service was opened.

C. PEOPLE

1. The population of the Falkland Islands is almost entirely British (96% in 1986). The 1986 census showed an ordinarily resident population of 1,916. This excluded contractors and the military garrison, but includes some expatriate staff in

permanent posts. The gradual reduction in population since its peak in 1932 of 2,392 has been reversed. (The 1980 census showed a population of 1,813).

2. The 1986 census showed the population of Stanley to be 1,231, of whom 626 are males and 605 females. The population of camp was 647, of whom 368 are males and 279 females. There remains an imbalance between the sexes in camp and the drift of population towards Stanley has continued. A number of Islanders were temporarily absent from the Falklands on census day.

## D. GOVERNMENT

1. The Falkland Islands remains a British Dependent Territory.

The present Constitution, which came into force on 3rd October 1985, is contained in Schedule 1 to the Falkland Islands Constitution Order 1985.

Chapter 1 of the Constitution contains provisions which guarantee the fundamental human rights and which are based on the Universal Declaration of Human Rights. The preamble to that Chapter recites the right of all peoples to self-determination.

2. The main features of the Constitution are as follows:

a) Executive power is vested in the Governor who is obliged to consult Executive Council, except for example on matters that are urgent or unimportant.

The Governor is entitled to act against the advice of the Executive Council but when he does must give a report including his reasons for so doing to the Secretary of State.

The Executive Council consists of the Chief Executive and Financial Secretary, ex officio, and three elected members nominated by the elected members of Legislative Council.

The Governor who summons meetings of the Executive Council and normally presides at such meetings, is not a member of the Executive Council.

The Governor appoints to and removes from public office and exercises disciplinary control over public officers but the Constitution provides that in doing so he shall consult such persons or authority as may be prescribed by Ordinance. No ordinance has been promulgated.

b) The Legislative Council consists of eight elected members and the Chief Executive and Financial Secretary as ex officio members. The Governor presides at

meetings but is not a member and has no vote. Neither do ex officio members have a vote nor the Attorney General who has the right to take part in proceedings of the Council with the consent of the person presiding.

The Governor has power, with the advice and consent of his Legislative Council, to make laws. He also has power to refuse to assent to a Bill passed by the Legislative Council. He also has power to force through legislation if he considers it expedient. Except in the case of urgency he will not exercise this power without prior instructions from the Secretary of State.

The Secretary of State has power to disallow laws but it is envisaged that this power will be rarely exercised. The classes of laws which, except in cases of urgency, require the approval of the Secretary of State are now listed in Annex A to the Constitution. The list includes Bills relating to the public service, vesting ownership of minerals in the Crown, allowing holders of public offices to stand for the Legislature, and Bills determining and regulating the privileges, immunities and powers of members of the Legislature.

The Governor convenes meetings of the Legislative Council which must meet at least every twelve months. Each member is able to introduce Bills or propose motions which may be passed byu a simple majority. However, Bills, motions and petitions which provide for increases in taxes and public expenditure or would alter pensions, the salary, allowances or conditions of service of public officers require the recommendation of the Governor before they can proceed in Legislative Council.

c) Elections of Legislative Council members are by universal adult suffrage. There are two constituencies, Stanley and all the area outside Stanley known as Camp. Each constituency in which they are resident provided they have been resident in the Falkland Islands for the qualifying period. In the case of persons born in the Falkland Islands the period is 12 months up to the qualifying day. In the case of persons not born in the Falkland Islands the period is also 12 months but such persons must also have resided in the Falkland Islands for an aggregate period of five years.

d) The judicial and legal system remains unaltered. Provision for the Supreme Court and Court of Appeal including the appointment of the security of tenure of office of judges is contained in Chapter VIII of the Constitution.

3. No change.

4. As stated in 1 above, the new Constitution came into force on 3rd October 1985. A copy of the new Constitution was supplied with the report for 1984-85.

## PART II: ECONOMIC CONDITIONS

### A. GENERAL

1. The inhabitants of the Falkland Islands are principally occupied in sheep farming, the whole area of the territory being devoted to that activity. Recent subdivision of large properties has resulted in a mixture of large and small farms and a doubling of the number of holdings. Wool is the principal product and some hides are also exported.

Following the liberation of the Islands in June 1982, Lord Shackleton, KG, PC, OBE was invited to update his 1976 'Economic Survey of the Falkland Islands'. The subsequent 'Falkland Islands Economic Study 1982' was presented to the British Parliament by the Prime Minister in September 1982 and many of its recommendations were subsequently accepted. A fund of £31 million was voted to assist the development process, of which approximately £21 million are already ear-marked for infrastructure projects (roads, jetty, water and electricity supplies, sewerage, telephone systems and airport buildings). Legislation was passed in the Falkland Islands Legislative Council on 22 April 1983 for the establishment of a Falkland Islands Development Corporation (FIDC), as proposed by the Shackleton Report.

The Agricultural Research Centre which was founded in 1975 continues scientific research with a view to the introduction of improved farming systems in the Islands. It is principally funded by the Overseas Development Administration and staffed at expert level by expatriates. The future work programme has been revieved and re-organised in anticipation of the Falkland Islands Government assuming responsibility for the Centre from 1 July 1988.

2. FIDC advises the Falkland Islands Government, and thereby enables the views of the Islanders to be taken into account in reaching decisions concerning general economic development.

3. In the immediate aftermath of hostilities, a war damage compensation scheme was established to recompense claimants for damage to property, stock and equipment suffered as a result of the war. Over £3 million was distributed under this scheme. In addition the British Parliament voted a rehabilitation fund of £15 million, all of which has now been committed. A grant of 300,000 ecus emergency aid from the European Development Fund (EDF) was awarded to the Falkland Islands. The European Community has also agreed to make available, under EDF IV, 407,000 ecus by way of a special loan for development finance.

B. AGRICULTURE AND LIVESTOCK

1. Agricultural Department

The Agricultural Department consists of:

One officer in charge
One veterinary officer
One assistant
One labourer

The essential agricultural ordinances are being upheld by members of the Falkland Islands Governmental organisation.

Agricultural Department Budget for 1986-87 - £65,000.

2. The Falkland Islands comprise treeless grasslands and moorlands with rocky hills rising to about 705 m above sea-level.

a) Almost all the land is covered in natural pastures of low nutritional value. There are small areas of introduced pastures. Small amounts of hay are made for horses and milk cows.

b) The land is devoted for the most part to ranching to produce wool. There are ordinances to prevent the importation and spread of plant and animal diseases. Statistics of stock numbers and wool produced are supplied annually by farmers in accordance with the Livestock Ordinance. Expansion and improvement of agriculture and its practice are encouraged by the Falkland Islands Government.

c) i. All land is owned by private individuals, companies or the Falkland Islands Government.

ii. Prior to British settlement, the Falkland Islands had no indigenous population.

iii. Land is held either as a freehold or as a leasehold and the laws governing land tenure are similar to those of England.

iv. Land may be tenanted, but there is no fixed system of tenancy.

v. The Falkland Islands Government is acquiring farms and sub-dividing them into smaller units and thus encouraging the evolution of a farming system based upon owner occupation. The process of acquisition and sub-division resulted from recommendations made in the Economic Survey of the Falkland Islands, produced in 1976 under the

Chairmanship of Lord Shackleton. It will continue at a pace commensurate with the level of demand for land among the Islanders. In addition some landowners are offering land to individuals in "family sized" units for purchase or share farming.

d) All land is settled.

3. a) No field crops are grown.

b) No change.

4. a) i. Farming Statistics - See Appendix I (Farming Statistics for 1986-87) ) New version attached

ii. Livestock Products - See Appendix I (Farming Statistics for 1986-87). )

b) i. Dipping programmes have eradicated sheep external parasites in the past and a scheme to eradicate Brucella ovis is being pursued. Imported animals are quarantined.

ii. There is potential for stock improvement through careful selection, the introduction of new genetic material; and the encouragement of new and improved sheep farming practices.

iii. Pasture improvement is being pursued through detailed research and the provision of such information to the sheep farmer.

5. There is no agricultural indebtedness other than Falkland Islands Government loans to persons buying small farms for owner occupation in the scheme at 2(c)v. The recent introduction of a commercial bank has provided more facilities for more borrowing for agricultural purposes.

6. a) The Falkland Islands Government has provided loans to some farms to encourage expansion of these businesses. It is planned to expand this facility both from Falkland Islands Government and private sources.

b) The private sector provides all the services.

c) A fencing grants scheme was implemented several years ago, but has since been replaced by a much expanded agricultural support programme under the Falkland Islands Development Corporation's "Land Development Scheme". Agricultural machinery, equipment, seeds and fertilizers are covered in this scheme.

d) There are negligible levels of plant and animal pests and diseases. Current import control policy attempts

to maintain this status.

7. a) The Agricultural Research Centre (ARC) carries out research into the plants and animals of the Islands with a view to synthesising improved systems of production. The Centre is staffed by eleven expatriate scientific officers including the team leader, and five locally employed support staff, of whom two are shared with the Falkland Islands Agriculture Department

b) A firm scientific base for agricultural development is being accumulated and new systems of production are evolving. Results from both agronomy and animal production trials are leading to specific recommendations on land and stock improvement.

c) The ARC works closely with and provides technical advice to the Falkland Islands Development Corporation, in relation to the land development scheme. Technical advice relating to the administration of agricultural policy is provided to the Falkland Islands Government as required.

8. a) The ARC is responsible for agricultural extension in the Islands and deals with specific requests for advice.

b) The centre is currently developing a multi-disciplinary approach based on a number of selected contact farms. ARC specialists in agronomy, sheep husbandry and animal health contribute on technical mattes with supporting farm business management advice provided by an agricultural economist (shared with FIDC).

c) This policy is specially intended to provide support for, the new land-holders who are farming as a result of the land sub-division policy and land development scheme.

9. Not applicable.

C. FORESTRY

1. There are no indigenous trees, and no forestry industry. A forestry adviser visited the Islands in September 1983. His recommendations for trial plantings and their monitoring indicate that between 15 and 20 years of investigation are required to ascertain the viability of tree planting in the Falkland Islands. At present no funds are available for this purpose.

D. FISHERIES

1. On 29 October 1986, the British Government declared that from 1 February 1987, a Falkland Islands Interim Conservation

radius of 150 miles and is policed by two fisheries patrol vessels and a surveillance aircraft. The British Government have made it clear on several occasions that their preference remains for a multilateral solution to the question of the South West Atlantic Fishery, and they have offered to discuss with Argentina how conservation arrangements could be coordinated.

2. The FICZ involves a licensing regime whereby the number of fishing vessels, and therefore the total catching effort, is limited on the basis on the conservation of the fish stocks. There are now some 200 vessels licensed to fish in the FICZ, compared with the 600 operating in 1986 when there was no formal regulation, merely a series of voluntary restraint agreements with a few of the fishing nations. To administer the FICZ, a Department of Fisheries was set up. One of its most important tasks is the collection of scientific data about the fishery, so as to ensure that future levels of fishing remain compatible with the needs of conservation.

3. In the financial year 1987/88 licence fees yielded approx £15 million. Further income is derived from trans-shipment fees and Joint Ventures between Stanley Fisheries Limited (a subsidiary of the Falkland Islands Development Corporation) and a number of fishing companies. Much of this income is likely to be used to finance fisheries related development in the Islands.

E. MINING AND MINERAL OILS

1. The area may have some oil yielding potential, although the enormous development costs and the unpredictable weather conditions are likely to limit the interest of oil companies in exploiting whatever resources might exist.

F. POWER

1. Power demand grows at approximately 15% to 20% per annum and in this year it is anticipated that it will rise to perhaps 2.8 megawatts. Additional generation capacity is programmed for the power station and the Falkland Islands Government is currently installing equipment to raise the station's maximum output to 4.7 megawatts.

2. The Government-owned power station installed at the Fox Bay East settlement consists of one 40kw and three 112kw diesel driven generators.

3. Throughout the rest of the Islands, power is generated by small engined generators. Interest is growing in the use of wind and river driven generators. A 10kw wind generator was installed on Pebble Island in 1987. Interest in solar energy is growing with small units powering electric fences.

G. INDUSTRY

1. The FIDC is responsible for the development of industry and handicrafts.

2. Statistics of industrial production in respect of:

a) Food processing - A small crab processing unit was established during 1985 in Stanley, and has now completed a period of trial production. This plant is now operating on a regular basis.

A bakery has been established in Stanley.

b) Metals - A small metal working business capable of repairing and refurbishing machinery has been established.

c) Textiles - a Woollen Mill has been established at Fox Bay Village on West Falkland. This processes wool from its raw state to finished garments.

d) Chemicals - there is no industrial production of chemicals in the Falkland Islands. However, the University of Stirling is undertaking a trial project on behalf of FIDC to establish the feasibility of producing feed stuffs from trash fish.

e) Other manufacturing industries - there are no other manufacturing industries in the Falkland Islands.

f) Other industries - FIDC has assisted in the formation of a number of small businesses, including an electrical contractor, a garage, a retailing co-operative and restaurant/bar.

g) Tourism - Falkland Islands Tourism, a subsidiary of the FIDC was set up in 1985 to promote the Islands as a tourist destination. The FIDC has financed the construction of a new tourist lodge on Sealion Island and assisted the establishment of tourist lodges at Port Howard, Pebble Island and San Salvador.

3. All the industrial plants described above are owned and operated by Falkland Islanders.

4. Handicrafts

a) Chief types: handicrafts are mainly based on wool/sheepskin products. There is a small industry based on polished stones and paintings, drawings and prints are also produced.

b) Forms of assistance: grants and loans at concessionary interest rates are available from FIDC. FIDC also

purchases equity and can make hire purchase arrangements.

c) Forms of labour: most craft industries are based on home production. The wool mill at Fox Bay utilizes both men and women on a full-time basis.

5. Industrial Development

a) Diversification of the economy, import substitution, added value to the Islands exports and the provision of local services are the aim of FIDC.

It is the view of FIDC that only the establishment of businesses that utilize the natural resources of the Islands and hence have sound commercial reason for locating in the Falkland Islands should be encouraged.

H. TRANSPORT AND COMMUNICATIONS

1. a) The total length of roads in the Islands is increasing slowly and on recent measurement has reached 184 km on East Falkland and 20 km on West Falkland. The length of fully surfaced road of bitumen or concrete remains small, the remainder being stone macadam roads. Construction continues and roadworks are receiving increased priority to the extent that the supply of labour allows.

b) There are no railways.

c) Government operates an internal civil air service using three twin engined Islander aircraft. They carry passengers, mail and medical patients between thirty eight settlements and Stanley on non-scheduled flights. Government have since February 1987 operated a Dornier twin engined aircraft in the surveillance of the Falkland Islands Conservation and Management Zone . A new airport at Mount Pleasant was opened on 12 May 1985 capable of taking wide-bodied jets. Work on the airport facilities is now complete. There are flights to and from the UK twice a week.

d) There are no inland waterways.

e) There is a shipping service between the United Kingdom and the Falkland Islands with cargo vessels arriving approximately every six weeks.

Inter-Island sea transport is effected by two small cargo vessels, one of 229 tons and one of 144 tons. These are operated by a local shipping company.

2. a) Airmail is via Ascension Island. Its frequency is variable, up to three times weekly. Postal rates are

as follows:

| | |
|---|---|
| Ordinary letters to all parts of the world | 22p per oz |
| Airmail letters to all parts of the world | 29p per ½oz |
| Air letter forms small | 24p |
| large | 26p |
| Small packets or printed paper | 17p per ½oz |

b) There is a Government owned and operated telephone system in Stanley, also an extensive radio/telephone network throughout the Islands. An international service, first established in 1968, has now been extended to a full 24 hour a day service.

c) An international telegraph service is open from 0800 to 2200 hours local time each day. An international telex service is available at all times.

d) The Falkland Islands Broadcasting Service is a non-commercial daily radio service offering 24 hours of programming daily on short wave, medium wave and FM. It is financed jointly by the Falkland Islands Government and the British Forces Broadcasting Service, which is the radio division of the Services Sound and Vision Corporation of Great Britain.

3. It is intended to modernise the telephone system in Stanley, and to extend the system to the Camp.

I. PUBLIC FINANCE

1. a) The territory's financial year runs from 1 July to 30 June. The Annual Estimates of Revenue and Expenditure are set out in two parts - Ordinary and Development - and show in considerable detail the source of revenue and its proposed application. The Estimates are prepared by the Financial Secretary and approved by the Legislative Council and the Secretary of State for Foreign and Commonwealth Affairs. Supplementary expenditure when required is approved by the Standing Finance Committee (comprised of all elected members of the Legislature), subject to formal covering approval of the Legislature and the Secretary of State for Foreign and Commonwealth Affairs.

2. See Annual Abstract Account for the year 1986-87. (Appendix X).

3. See Statement of Assets and Liabilities at 30 June 1987 attached. (Appendix XI).

4. Taxation - Income Tax and Companies Tax.

The following company tax rates have effect from 1st January 1988 (applicable to 1987 income):

Company tax rates - on chargeable income which is not transferred to reserves, 45 per cent

on chargeable income which is transferred to reserves, 35 per cent

if chargeable income is transferred to reserves, and so charged at 35 per cent, but then subsequently distributed to shareholders, the company shall then be liable to be additionally taxed at 10 per cent on the sum distributed.

Personal income tax is levied on chargeable income (the balance of income remaining after deductions) at the following rates:

| | |
|---|---|
| The first £10000 of chargeable income | 25% |
| the next £5000 of chargeable income | 30% |
| the next £10000 of chargeable income | 40% |
| remainder | 50% |

The more important personal allowances are:

| | |
|---|---|
| 10 per cent earned income relief (calculated on total earned income before deductions) | |
| Personal deduction | £2500 |
| Deduction for wife | £1500 |
| Wife's earned income relief | £2500 (maximum) |
| Female relative in charge of children | £800 |
| Dependent relative (whose total income is not more than £1700) | £800 |
| Old Age Relief - taxpayer must be 60 years of age or over) on 1.1.88 with a total income of not more than £5000 | Married - two thirds of the difference between total income and £5000. |
| Insurance premium or pension fund contribution | up to one-sixth of total income after deducting earned income relief. |

Double taxation agreements are in force with:

United Kingdom
Switzerland
Denmark

J. BANKING AND CREDIT

1. a) Both British and local coinage is used, together with local currency notes of values £20, £10, £5 and £1.

b) The Standard Chartered Bank of the United Kingdom opened a branch in Stanley in December 1983. It provides a full range of banking facilities.

c) The Government lends money for purchasing houses.

d) Balance of payments and control of foreign exchange:

Imports ) not
Domestic exports ) available
Re-exports )

K. INTERNATIONAL TRADE

1. Exports 1986 1987

| | | |
|---|---|---|
| Wool | £1,979,000 | Figures not available |
| Skins | £23,625 | |
| Total | £2,002,625 | |

Imports during the year ended 31 December 1986

| Value of imports | | 1987 |
|---|---|---|
| Food | 546,713 | Figures |
| Beverages and Tobacco | 471,566 | not |
| Crude Materials - inedible | 155,941 | available |
| Mineral fuels, lubicrants, etc | 178,581 | |
| Animal and vegetable oils and fats | 17,748 | |
| Chemical products | 66,934 | |
| Manufactured goods | 1,789,458 | |
| Machinery and transport equipment | 1,442,791 | |
| Miscellaneous manufactured articles | 472,204 | |
| TOTAL | £5,141,936 | |

2. a) Imports: Duties payable during the 1987-88 financial year were:

| | | 88/89 |
|---|---|---|
| Beer | 15p per litre | 15p |
| Wines, inc champagne | 38p per litre | 38p |
| Fortified wines - sherry, Vermouth | 46p per litre | 46p |
| Spirits | £5.81 per litre | £5.81 |
| Tobacco | £15.33 per kilo | £19.93 |
| Cigarettes | £16.86 per kilo | £21.92 |
| Cigars | £23.32 per kilo | £30.32 |

## PART III: SOCIAL CONDITIONS

### A. GENERAL

1. The population of the Falkland Islands is small and of almost entirely British descent. There have been no complaints of discrimination on the basis of race or religion. There are likewise no problems of cultural relations.

### B. HUMAN RIGHTS

1. The Falkland Islands observe the universal principles of human rights contained in the Universal Declaration of Human Rights. Further, the United Kingdom has extended the International Covenants on Civil and Political Rights and an Economic Social and Cultural Rights to the Islands, and observes the regular reporting procedures under these instruments.

a) Legal Principles and Procedures

As in the United Kingdom, the International Covenants do not in themselves have the force of law in the Falkland Islands. However, the rights provided for in the International Covenants are protected by the Constitution and the provision of safeguards within the laws applying to the Falkland Islands, distinct from, but in conformity with, the Covenants. These legal rules concerning human rights and freedoms are not embodied in any one legislative instrument. The Common Law of the Falkland Islands derives from that of England (and the Common Law of England down to 1900 applies to the Falkland Islands).

b) Basic Legislation and its Application

For the reasons given above a complete list of basic legislation would be too lengthy to give here, but some examples may be cited:-

The right to life is recognised and protected by the Constitution and the laws. The death penalty has been abolished, except for treason and crimes of piracy involving violence (there have never been any cases of such crimes), as it has in England. The Bill of Rights of 1688, the Offences Against the Person Act 1861, the Sentences of Death (Expectant Mothers) Act 1931, the Children and Young Persons Act 1933 and the Murder (Abolition of Death Penalty) Act 1965 have been applied by local legislation.

The rights of liberty of the person and freedom from arbitrary arrest are jealously guarded. The remedy of habeas corpus is rigorously observed and any person

detailed must be brought before a court within 24 hours or bailed immediately. The same rights of action for damages for false imprisonment are available in the Falkland Islands as in England.

Slavery or servitude do not exist in the Falkland Islands. The Slave Trade Act of 1834 has been extended to the Falkland Islands.

The principle of criminal law that an accused person is presumed innocent until proven guilty is provided for in the Constitution. The guilt of the accused person must be proven beyond reasonable doubt.

c) Anti-discrimination legislation

The Constitution forbids the enactment of laws that are discriminatory.

C. STATUS OF WOMEN

1. There is no discrimination on the basis of sex in the implementation of Articles 2 and 3 of the International Covenant on Civil and Political Rights.

D. LABOUR AND EMPLOYMENT

1. The labour policy is based on the payment of a fair day's wage for a fair day's work with due regard to the cost of necessities.

2. The Sheepowners' Association Ltd has been incorporated and it is recognised both by the Government and the employers as an authoritative body. The Falkland Islands General Employees Union is registered under the Trade Unions and Trade Disputes Ordinance (Cap 73). It has the character of a general workers' union and is an affiliate of the International Confederation of Free Trade Unions.

3. In Stanley on 1.1.88 handymen were paid at the rate of £97.60 and £108.40 per week (according to ability); labourers (aged 18 and over) at the rate of £95.20 per week; skilled labourers (ie Plant Operators and Fitters Grade II) from £98.80 to £109.60 per week; and tradesmen at £119.20 per week. The number of hours of work per week is 40.

In the "Camp", general labourers over 18 years of age received a minimum monthly wage of £283.21 and foremen £303.03. Shepherds living in settlements received £333.04 while those living outside settlements received £351.95 per month. In addition a Cost of Living Adjustment, reviewed regularly and adjusted accordingly, was paid to all employees. Labourers and shepherds also received free quarters, fuel, meat and milk.

Extra bonuses are paid for shearing, while labourers and

shepherds are able to add to their earnings by engaging in contract work such as fencing and peat cutting. 40 hours weekly is worked with Saturdays and Sundays as rest days. Employees in the "Camp" are given 21 days annual holidays which includes 9 public holidays.

4. There is no unemployment and a number of St Helenian workers are employed on short term contracts to fill essential vacancies.

5. See 2. above.

6. Disputes are usually settled by direct negotiation but if this fails legal machinery exists for the matter to be settled by arbitration.

7. Workers' recreation, sports, cinema, etc, are catered for in Stanley and the farm settlements.

8. Various Government Departments and certain other employers in Stanley, have apprenticeship schemes for training the limited number of craftsmen required. An apprenticeship Board was formed in 1955 to standardise forms of indenture and to concern itself with the welfare of apprentices.

9. Labour (Advisory Board) Ordinance (Cap 34)
Labour (Minimum Wage) Ordinance (Cap 35)
Shipworkers' Protection Ordinance (Cap 64)
Trade Disputes (Arbitration) Ordinance (Cap 72)
Trade Unions and Trade Disputes Ordinance (Cap 73)
Workmen's Compensation Ordinance 1960 (1/60)
Workmen's Compensation (Amendment) Ordinance 1965 (11/65)
Workmen's Compensation (Amendment) Ordinance4 1973 (14/73)
Employment of Children Ordinance 1966 (1/66)
Ionising Radiations (Protection of Workers) Ordinance 1966 (11/66)
Employment of Women, Young Persons & Children Ordinance 1967 (1/67)
Ionising Radiations (Protection of Workers)(Amendment) Ordinance 1967 (2/67)
Employment of Women, Young Persons & Children (Amendment) Ordinance 1968 (11/68)
Employment of Children (Amendment) Ordinance 1968 (13/68)
Employment of Women, Young Persons & Children (Amendment) Ordinance 1978 (7/78)
Workmen's Compensation (Amendment) Ordinance 1981 (10/81)

E. CO-OPERATIVE SOCIETIES

1. A Co-operative Societies Ordinance was enacted in 1985. There is flourishing retail co-operative (The Stanley Co-operative Society) registered under that Ordinance and Falkland Farmers Limited, a farming supplies co-operative, initially established with Government assistance and owned entirely by its members is also registered under that Ordinance

and appears to be trading successfully.

2. The local Government has fostered arrangements whereby a large farm holding in overseas ownership is now owned and managed on a co-operative basis by a number of Falkland Islanders.

F. STANDARD OF LIVING

1. An Index of Retail Prices (showing those prevailing at 31 December 1987), and the corresponding prices in 1971) is attached (See Appendix XII).

2. Survey carried out on 12 random families, for a three-month period. All domestic expenditure and consumption statistically recorded during the survey period.

3. The Cost of Living is measured by means of the index of retail prices and the relative importance in the family budget indicated by the 'weight' element applied to each item or group.

The Index of Retail Prices is reviewed quarterly.

4. The estimates of Falkland Islands National Income at current prices for 1983 to 1987 are as follows:

| | 1983 | 1984 | 1985 | 1986 | 1987 *1 |
|---|---|---|---|---|---|
| National Income | £6,370,000 | £8,010,000 | £8,980,000 | £9,550,000 | £30,200,000 *2 |
| National Income Per Head | £3,420 | £4,260 | £4,730 | £4,980 | £15,000 |

Notes

* 1. Projected

* 2. Includes £7.2 million for Stanley Fisheries and the Joint Ventures controlled by it and £12 million of revenue from fishing licences.

G. TOWN AND RURAL PLANNING AND HOUSING

1. Housing development under the British Government and other sponsors is complete. Construction continues on behalf of the Islands Government and there is much increased progress in the private sector. Growth at about 12% continues, but is not expected to rise significantly beyond this figure.

2. A Town Planning Committee has been changed to the Building Committee with increased delegated powers to approve and make recommendations on building and planning matters. The Government has adopted UK Building Regulations as the guidelines for housing construction.

3. Not applicable.

4. The majority of the houses in Stanley are privately owned. The Government owns a number which are rented to Government employees and other residents of Stanley. The Government has been selling its large stock of older houses but currently the Government house percentage has increased although the majority are still privately owned.

H. SOCIAL SECURITY AND WELFARE

1. a) Medical and dental treatment and drugs are free to the residents of the Falklands, but all employed persons are required to pay a medical service levy of 1 per cent of salary. An employer pays 1.5 per cent of the salary of each employee. Self-employed persons contribute 1.5 per cent of their net profit.

b) There is no unemployment.

c) Workmen's Compensation Ordinances apply.

d) Old Age Pensions Schemes both contributory and non-contributory are in existence.

e) A high standard of maternity service is operated, but there is no maternity grant/benefit scheme.

2. One full-time Social Worker is employed by the Medical Department to co-ordinate all social welfare functions.

3. a) Ante-natal clinics are held weekly and child welfare clinics twice a month at the hospital in Stanley.

b) Almost non-existent.

c) and d) Poor relief is administered by the Falkland Islands Government to necessitous cases. Actual expenditure on social welfare for 1986-87 amounted to £178,480. The 1988-89 estimate for the social welfare vote £268,200.

e) The problem does not arise.

f) Activities are co-ordinated by the Social Worker, the Churches and several voluntary groups.

I. PREVENTION OF CRIME AND TREATMENT OF OFFENDERS

1. See Appendix V.

2. a) Prison population

The prison population continues to be at a daily average of less than two.

b) Special correctional institutions

None.

c) Prison discipline

As in the United Kingdom.

d) Systems of remission etc

1) Remissions as in UK.

2) Prisoners are not paid for labour but the local government has recently introduced a system whereby all prisoners serving a prison sentence receive a weekly allowance to enable them to purchase personal items.

3) Prisoners are mainly employed on maintenance and rehabilitation of the prison, although when circumstances warrant they can be employed on peat cutting for the elderly etc.

4) Aftercare of prisoners is not a formalised procedure but the social worker, priest and employer do maintain a watching brief.

e) Additional information

By the Prison ordinance a Board of Visitors is established which is required to visit the prison regularly. These visits take place and both formal and informal reports are made by the Board of Visitors to the local Government. Members of the Board of Visitors speak privately to prisoners and prisoners thus have a private opportunity to complain concerning any aspect of their treatment or to make representations about any aspect of prison life.

## J. PUBLIC HEALTH

1. The Falkland Islands Medical Department is responsible for the public health of the territory and is also responsible jointly with the Public Works Department for its sanitation. A board of health of which the Chief Medical Officer and the Medical Officers are members, deals with public health problems as they arise. The military Environmental Health Officer also sits on the board. The Chief Medical Officer is responsible for advising Government on basic health policy.

2. There is no private system of medical care. The Government Medical Department employs the following professional staff:

| | | |
|---|---|---|
| a) | REGISTERED MEDICAL PRACTITIONERS | 6-2 MILITARY<br>4 CIVILIAN |
| b) | REGISTERED NURSES | 18-8 MILITARY<br>10 CIVILIAN |
| c) | MIDWIVES | 6 CIVILIAN |
| d) | UNTRAINED NURSING AUXILIARIES | 8 CIVILIAN |
| e) | SANITARY INSPECTORS | 1 MILITARY |
| f) | LABORATORY AND X-RAY TECHNICIANS | 2 MILITARY<br>1 CIVILIAN |
| g) | DENTAL SURGEONS | 1 CIVILIAN<br>1 MILITARY |
| h) | PHARMACISTS | 1 MILITARY |

3. The total expenditure of the Medical Department on all aspects of health care and public health is as follows (cost estimates 1986-87):

| | | |
|---|---|---|
| a) | Recurrent expenditure | £470,720.00 |
| b) | Special expenditure | £7,390.00 |

4. The new joint civilian/military hospital was completed, at a cost of some thirteen million pounds, in 1987 and became fully operational in August of that year. It was formally opened on the 8th of December 1987. It serves both the civilian and the military population of the Islands and houses 24 acute beds, two intensive care beds and two maternity beds. Its facilities include an operating theatre suite, a pathology laboratory, an X-ray department, and a casualty/resusitation department. The civilian medical service provides primary care to the Falkland Islanders, to some military personnel, and to the crews of the fishing fleets around the Islands. It also provides a flying doctor service to outlying farm settlements. Secondary care to the civilian, military and fishing population is provided by the military surgeon, anaesthetist, and operating team at the hospital.

While the department's work is mainly of a therapeutic nature, it also ensures the routine vaccination of all children against diptheria, whooping cough, tetanus and polio. Regular routine bacteriological screening of the Stanley water supply is also carried out.

Also carried out in Stanley and the Camp are:-

**IMMUNISATION PROGRAMME**
**ANTENATAL VISITING**
**CANCER SCREENING**

**EYE TESTING**
**HYDATID SCREENING**
**PAEDIATRIC SCREENING**

5. a) The qualifications required for the registration of Medical Practitioners, dentists and nurses are those which would be required for equivalent registration in the United Kingdom.

b) A nurse training programme for auxiliary nurses has recently begun.

6. Vital health statistics for 1986 are as follows:

| | |
|---|---|
| **TOTAL BIRTHS** | 18 |
| **DEATHS UNDER ONE YEAR** | NIL |
| **TOTAL DEATHS WITHIN CIVILIAN POPULATION** | 18 |
| **DEATH RATE PER 1000 POPULATION** | 9 |

(figures based on registered information).

7. The general health of the territory compares favourably with that of any western developed country. Influenzal illnesses are common. Hypertension in men is less commonly seen than in western countries, but bronchial asthma is as prevalent as in western Europe.

8. The principal causes of death are carcinoma and respiratory infections of the aged.

9. a) and b) The sewage system has now been restored following war damage. The water supply system has also been restored since the war, and a new water treatment plant is under development.

c) The Board of Health inspect local businesses selling food.

d) Hydatid control. Dogs are treated with Droncit and not allowed to eat offal. There is a rigid system of offal disposal. A population survey to establish the prevalence of hydatid disease by blood test is planned in 1988.

e) Routine antenatal visits and all deliveries booked into hospital in Stanley.

## PART IV: EDUCATIONAL CONDITIONS

### A. GENERAL

1. Education is compulsory for all children between the ages of five and fifteen years and encouraged for children in their fifth year and their sixteenth year. Government bears the costs of all materials, books and equipment. All Government employed teachers are fully trained to UK or New Zealand standards.

Outside Stanley attendance at settlement schools is compulsory for children who live within two miles of the school and lodging allowances may be paid for weekly boarding for others who live further away. Settlement schools may be owned by the farms, who employ experienced but untrained teachers; all materials and an annual subsidy are provided by Government. Most education in Camp is provided by the Government service of two settlement schools, radio lessons from 3 centres, correspondence materials and the work of the travelling teachers, who are primary trained. There is no formal education at senior level in Camp, and, from approximately the age of 10, children are encouraged to move into Stanley to board in the School Hostels, or with relations, in preparation for Senior School.

2. Senior School offers courses leading to GCE 'O' level and is phasing in GCSE courses. Further education is offered at Peter Symonds Sixth Form College, Winchester, Hampshire, UK. At present such education is financed by British Government, which also makes available bursaries for tertiary training, but arrangements are now being made for costs to be borne by Falkland Islands Government.

### B. EDUCATIONAL ADMINISTRATION

1. a) The educational system of the Territory is the responsibility of the Chief Education Officer, who is an officer of the Falkland Islands Government. She is advised by the Education Committee of the Legislature.

   b) and c) There are no schools where the curriculum and the supply of didatic materials are not the responsibility of the Chief Education Officer. In most cases, however, the school buildings in farm settlements are supplied by the farming companies, who also employ the teachers in the school, helped by Falkland Islands Government subsidies.

   d) There is a Parent-Teacher Association for the primary school in Stanley.

   e) All schools are open to inspection by the Chief Education Officer and the medical officers.

2. a) £839,540 (estimated expenditure 1987/88) from Colony funds. This sum excludes moneys set aside for building.

b) £35,350 (from Colony funds 1987/88) on school materials for Stanley Schools and Hostel and Camp education.

c) 4% (estimated ordinary expenditure 1987/88).

d) £46,220 on overseas training. £293,840 on provision of teachers.

e) and f) Nil.

C. STRUCTURE OF THE EDUCATIONAL SYSTEM

1. The educational system in the Falkland Islands serves children living in Stanley and children living in Camp, (the rural areas outside Stanley).

In Stanley there are two schools, working to British standards, which between them cater for children between the ages of 4 to 15, (and beyond in the case of those children who opt to remain at school over the statutory leaving age in order to sit public examinations). All instruction in these schools, and throughout the Islands, is given in English, there being no other language in common use. As the children are in the main of British stock, the need to make special provision for racial minorities does not arise. Text books are obtained from the United Kingdom.

There are no special schools, universities or other institutions of higher education in the Falklands. Students who need further education are usually sent to appropriate institutions in the United Kingdom. At present financial assistance is provided by the UK government, but Falkland Islands Government is now taking over financial responsibility. A few pupils attend independent schools at Sixth Form level in the UK at parental expense.

In the rural areas of the Falklands, known collectively as "Camp", there are approximately 68 children of shcool age living in up to twenty-seven scattered farm settlements. In the largest of these settlements, Goose Green, and in Fox Bay East, the Government supplies qualified teachers, and in three others there are farm employed teachers, none of whom has formal qualifications. Other settlements are visited on a regular basis by qualified Government itinerant teachers. Equipment, materials and support for the settlement schools and the intinerant teaching staff are provided by the Camp Education Office which has a staff of three experienced teachers. They are also responsible for curriculum development, in co-operation with the staff of the Stanley Schools, and for radio tuition of pupils at times when they are not being visited by itinerent teachers. Radio tuition of isolated pupils is also conducted by Government teachers at the Fox Bay East and Goose Green Radio

Schools.

The main emphasis of the service to Camp is on the teaching of children in the infant and junior age range (5-11). Government maintains a boarding hostel in Stanley to accommodate older children during term time in order that they may attend Stanley Senior School and the upper classes of the Junior School. There is accommodation for up to 85 children.

2. See Appendix VII.

D. ADULT EDUCATION

1. Evening classes in a range of subjects have been held for adults in Stanley during the winter months. All books and materials are free; no charge is made for tuition. Subjects offered depend on the teachers available, but the service is expanding and will become more formal.

E. SCHOOL BUILDING AND EQUIPMENT

1. The main schools are the Senior and Junior Schools in Stanley. A new school in Goose Green for up to 35 pupils was opened in 1984.

2. Stanley Infant and Junior School, which was built in 1955, is in fair condition and well equipped but overcrowded. In 1968 a prefabricated Stanley Senior School, which was rebuilt in 1971/2 following destruction by fire, is proving increasingly inadequate. The Government has reserved £7,000,000 for a new Senior School, now approaching planning stage.

F. YOUTH ORGANISATIONS

1. Youth organisations include Cubs, Scouts and Venture Scouts and the Stanley Youth Club. These organisations are not run under the direction of the Education authority.

2. A wide-ranging programme of extra-cirricular activities is organised for the children of both Stanley schools.

G. CULTURAL INSTITUTIONS

1. There is a good Public Library in Stanley and a circulating library service for those outside the capital. Each school has its own library. A permanent museum is being re-established.

H. PROTECTION OF NATURE: FLORA AND FAUNA

1. There is local legislation for the protection of most birds and certain mammals, but not for the protection of any plants. Legislation has been enacted to establish certain islands as Wildlife Sanctuaries and Wildlife Reserves. The export of wildlife is controlled by legislation.

2. The Falkland Islands Foundation, based in the UK, and the local Falkland Islands Trust, are concerned with conservation in the Islands with the support and encouragement of the Falkland Islands Government. Close liaison is maintained with the military on conservation matters as they affect or are affected by the garrison.

## I. INFORMATION ON EDUCATIONAL DEVELOPMENT

1. a) There is increasing and, in some respects, intense, interest in education in the Falkland Islands. Development has brought many more opportunities within Government service, in business, in tourism and in agriculture, all of which demonstrate the relevance of qualifications, and of academic or practical training.

b) Government has responded to public interest by greatly increasing the budget of the Education Department and reserving funds for new building. The schools work to British standards and results in public examinations, (CSE and 'O' level) have been equal or above UK average. GCSE is being introduced and discussion of the need to raise the compulsory school leaving age has begun.

## J. MASS COMMUNICATIONS

1. One fortnightly periodical is published in the Falkland Islands in addition to the Official Gazette. There is a local broadcasting station for the dissemination of news, education and entertainment.

2. Although there is no television station in the Falklands, there has recently been a considerable increase in the ownership of video machines and television monitors, and four local traders now offer video tape material for hire.

3. In addition, schools in Stanley and in Campe make use of British educational television programmes, which are recorded for them under licence by the audio-visual department of an English teacher-training establishment.